

Impacts of fare-free public transport: Lessons learned from Luxembourg

Dr. Veronique Van Acker veronique.vanacker@liser.lu



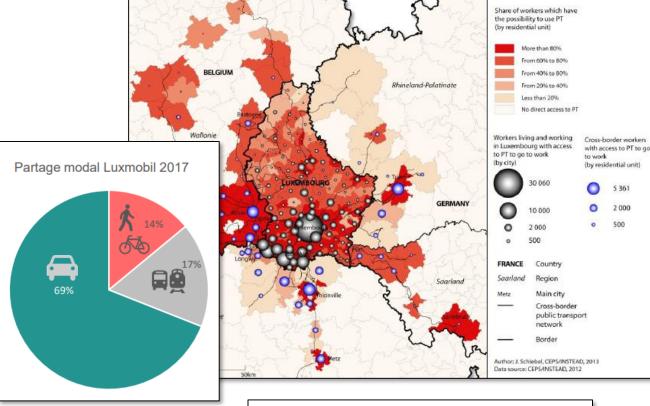
5 September 2023 Zürich (Switzerland)





1. CONTEXT

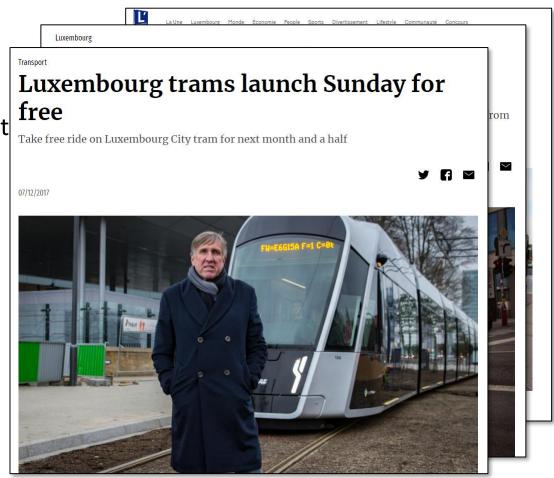
- Luxembourg
 - 635 k inhabitants (47% foreigners)
 - 200 k cross-border workers
 - 86% of households have min. 1 car



- Fare-free public transport (FFPT) in Luxembourg
 - Since 1 March 2020
 - Financed by taxes
 - "Full" FFPT (Kębłowski, 2020)
 - All the time, everywhere, for everyone
 - Except 1st class train and cross-border transport



- Implementing FFPT in Luxembourg
 - Partial FFPT experiences in the past
 - 1973: school pupils (later revoked and reinst
 - 2000s: minimum income beneficiaries
 - 2015: Lux city on Saturdays
 - 2017: students in higher education
 - 2017: tram launch
 - 1990s: **integrated fares** on all 4 PT networks
 - 2€ for 2 hours ticket; 4€ day ticket
 - Low fares and low farebox revenue
 - ~40 mio € revenue, covering 8% of operating costs
 - A straight forward decision to take, although it was an issue no one was raising (Carr & Hesse, 2020)





2. DATA

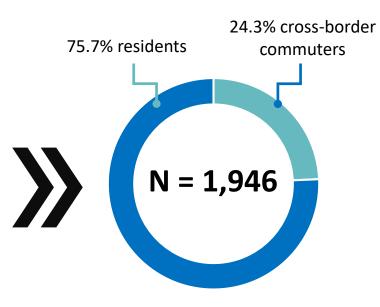
Survey - Collecting the data...

- Collaboration between LISER, uni.lu and VUB
- Online survey for residents and cross-border commuters, aged 16 years or above
- Survey open from 12 February until 29 February 2020
- Survey dissemination:







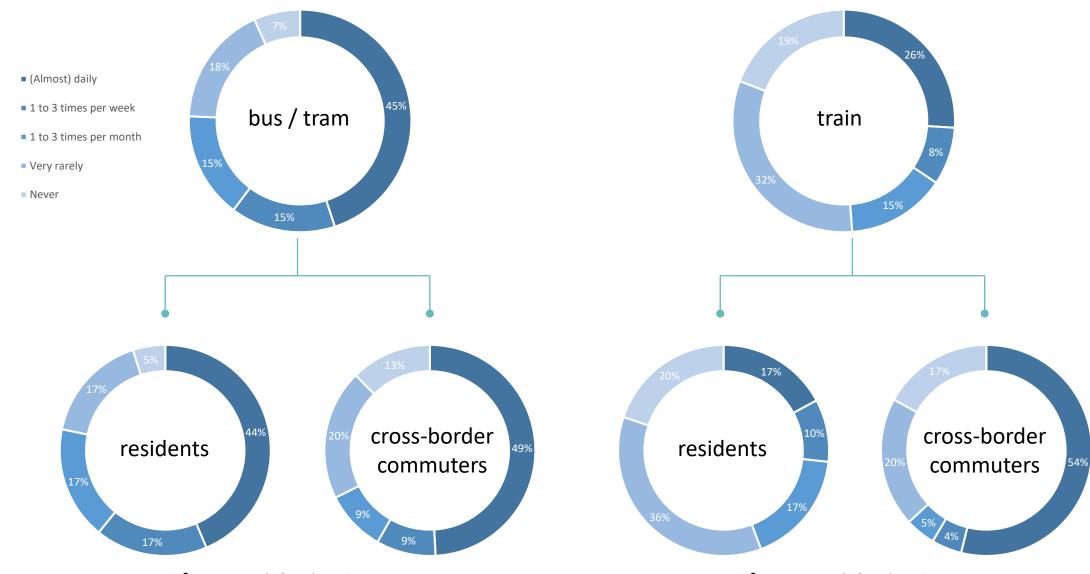




3. PT USE

PT habits

Q: In general, how often do you use the following transport modes?

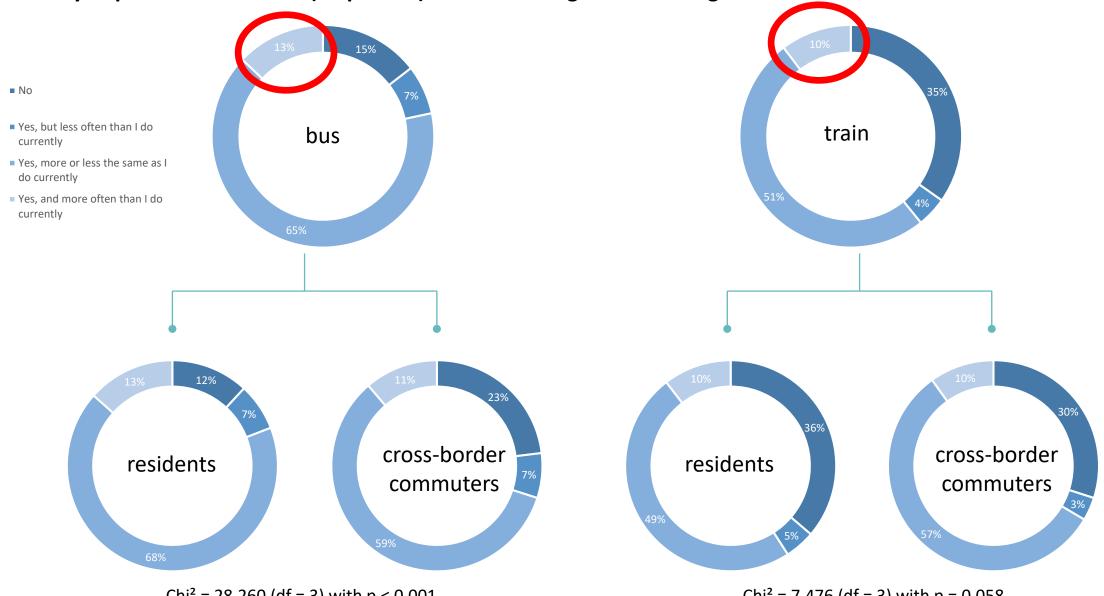


Chi² = 62.471 (df = 4) with p < 0.001 (N = 1,451 residents; 460 cross-border commuters)

Chi² = 257.096 (df = 4) with p < 0.001 (N = 1,429 residents; 453 cross-border commuters)

Intention to use PT in the near future

Q: Do you plan to use the bus (resp. train) in Luxembourg in the coming months?



Chi² = 28.260 (df = 3) with p < 0.001 (N = 1,186; 364 cross-border commuters)

Chi² = 7.476 (df = 3) with p = 0.058 (N = 1,186 residents; 364 cross-border commuters)

Top-3 reasons to increase bus use in the near future

Q: You plan to use the bus more often in Luxembourg in the coming months. Why?

Because of free PT in Lux (53.5%)

Because of a change in my personal life (e.g., new job, move to a new house) (22.6%)

Because of a better bus serivce (10.7%)

Because of free PT in Lux (48.8%)

Because of a change in my personal life (e.g., new job, move to a new house) (24.4%)

Because of a better bus service /
Worse traffic conditions (7.3%)

residents (N = 159)

cross-border commuters (N = 41)

Top-3 reasons to increase train use in the near future

Q: You plan to use the train more often in Luxembourg in the coming months. Why?

Because of free PT in Lux (44.4%)

Because of a change in my personal life (e.g., new job, move to a new house) (24.2%)

Other reasons (15.3%)

1

Because of free PT in Lux (33.3%)

2

Because of a change in my personal life (e.g., new job, move to a new house) (27.8%)

3

Other reasons (22.2%)

residents (N = 159)

cross-border commuters (N = 41)

Determinants of future intentions bus



- Overall liking of buses
- Infrequent use of buses (→ grow potential)
- Infrequent use of trains (→ complementarity)



High income

Note: no significant effect of travel habits as a car user!

	Total sample	
	N = 1027	
	Exp (B)	Sig.
Female	1,032	0,881
Below higher education	1,118	0,714
Not employed	1,395	0,264
Income, mean (=ref.)		0,039
Below mean income	1,249	0,560
Above mean income	0,617	0,090
Urban residence	1,289	0,251
Car access, I have my own car (= ref.)		0,867
I share the car(s) in my household	1,029	0,910
My household does not own a car	0,803	0,656
Travel habits, car as a driver (5 cat.)		0,653
Travel habits, car as a passenger (5 cat.)		0,772
Travel habits, bus - (almost) daily (= ref.)		0,002
1to 3 days per week	2,683	0,003
1to 3 days per month	3,235	0,001
very rarely	3,458	0,000
never	2,388	0,073
Travel habits, train - (almost) daily (=ref.)		0,011
1to 3 days per week	2,276	0,116
1 to 3 days per month	3,629	0,003
very rarely	3,724	0,001
never	3,997	0,001
Travel habits, bike (5 cat.)		0,400
Travel habits, walk (5 cat.)		0,481
Overall liking - bus	1,336	0,000
Satisfaction with daily travel scale	0,631	0,967
Nagelkerke R ²	18,3	

Determinants of future intentions train



- Overall liking of buses
- Infrequent use of trains (→ grow potential)
- Infrequent use of buses (→ complementarity...
 to some extent)



- High income
- Not owning a car

Note: no significant effect of travel habits as a car user!

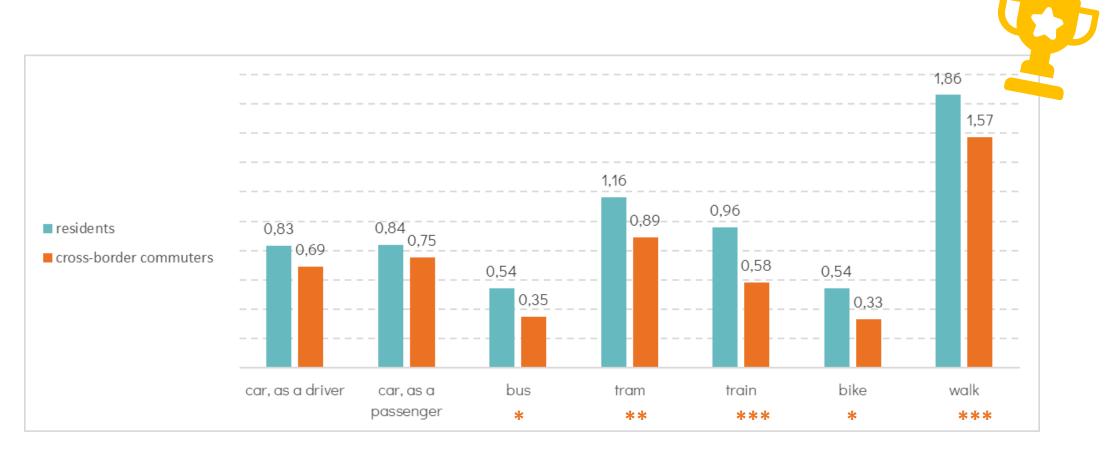
	Total sample	
	N=1033	
	Exp (B)	Sig.
Female	1,128	0,590
Below higher education	0,664	0,270
Not employed	0,937	0,858
Income, mean (=ref.)		0,096
Below mean income	1,046	0,908
Above mean income	0,602	0,087
Urban residence	1,169	0,514
Car access, I have my own car (= ref.)		0,171
I share the car(s) in my household	0,880	0,646
My household does not own a car	0,388	0,062
Travel habits, car as a driver (5 cat.)		0,155
Travel habits, car as a passenger (5 cat.)		0,952
Travel habits, bus - (almost) daily (= ref.)		0,296
1to 3 days per week	1,106	0,776
1 to 3 days per month	1,608	0,164
very rarely	2,042	0,040
never	1,728	0,244
Travel habits, train - (almost) daily (= ref.)		0,004
1 to 3 days per week	3,117	0,007
1 to 3 days per month	2,710	0,004
very rarely	1,298	0,429
never	0,875	0,741
Travel habits, bike (5 cat.)		0,098
Travel habits, walk (5 cat.)		0,737
Overall liking - train	1,253	0,002
Satisfaction with daily travel scale	0,914	0,207
Nagelkerke R²	12,6	



4. PT SATISFACTION

Overall liking

Q: "To what extent do you like the following transport modes?"



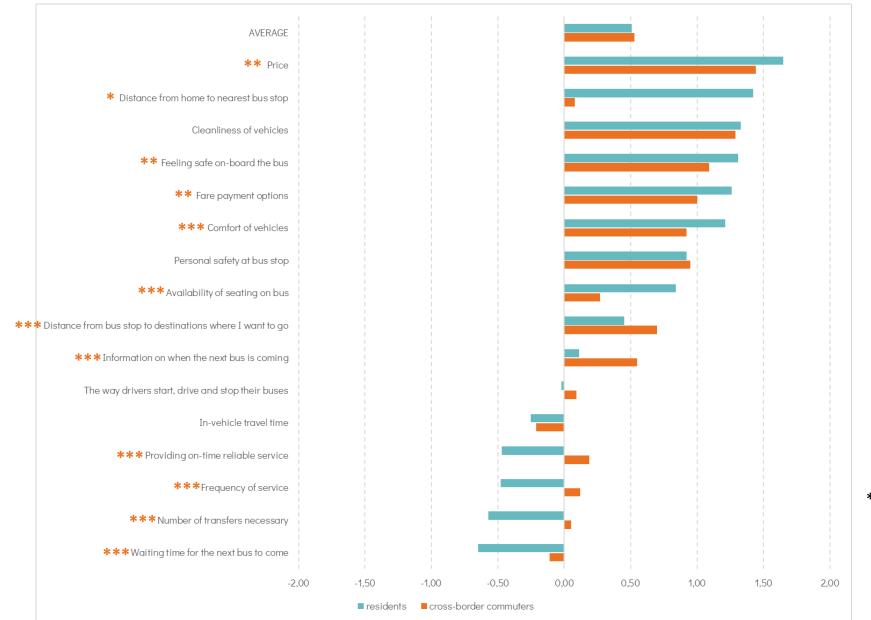
*** = significantly different at p < 0.001

** = significantly different at p < 0.010

* = signficantly different at p < 0.100

Satisfaction with PT services attributes - bus

Q: What is your level of satisfaction with the current bus services in Luxembourg?



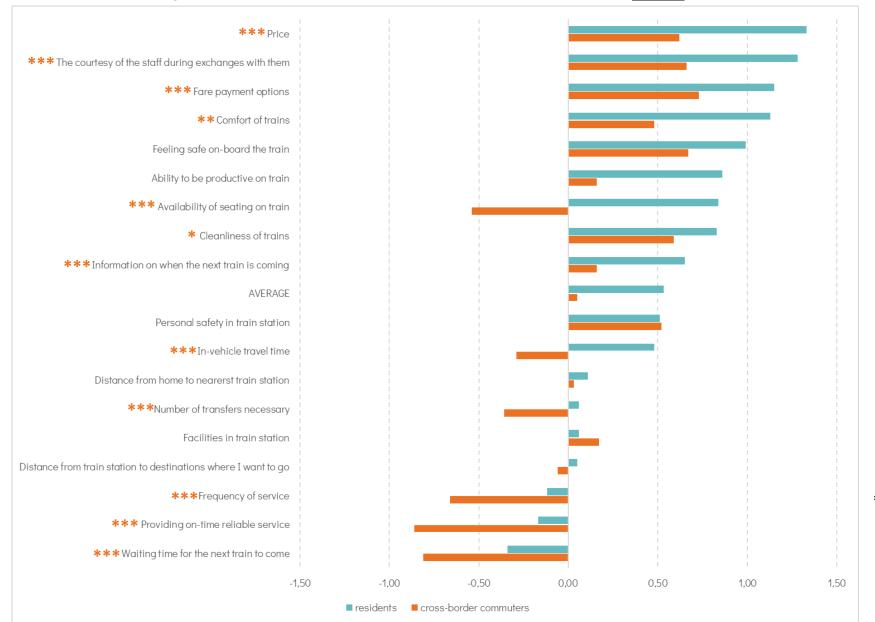
*** = significantly different at p < 0.001

** = significantly different at p < 0.010

* = signficantly different at p < 0.100

Satisfaction with PT services attributes - train

Q: What is your level of satisfaction with the current train services in Luxembourg?



*** = significantly different at p < 0.001

** = significantly different at p < 0.010

* = signficantly different at p < 0.100



5. CONCLUSIONS

Situation before the implementation of FFPT situation in Luxembourg

- Relatively strong bus use habits (45% daily use)
- Less strong train use habits, except among cross-border commuters (54% daily use)

Expected impact of FFPT?

- Only 1 out of 10 intends to increase their PT use in the coming months
 - ... mainly because of free public transport policy (but remember the specifities of this sample!)
 - ~ overall PT liking, current PT habits (grow potential among infrequent PT users, complementarity)
 - No shift from car to PT to be expected

How to increase this PT liking?

- Overall satisfaction: bus and train have low scores (for residents and cross-border commuters)
 - NOT because of a dissatisfaction with prices ...
 - ... but mainly because of dissatisfaction with many operational aspects

What has happend since 1 March 2020?

- 15 March 2020: COVID-19 lockdown in Luxembourg
 - During the pandemic:
 - Decrease in PT use
 - Less transport demand
 - Shift towards telework
 - Shift towards car use to a certain extent
 - Those who still used PT were frequent PT users before the pandemic
 - Now:
 - Slow recovery from COVID-19
- Other important changes:
 - Fall 2020 Summar 2022: Redesign of the RGTR bus network
 - Tramway extension in Luxembourg city
- ?? True impact of FFPT in Luxembourg ??



Thank you!

Dr. Veronique Van Acker

veronique.vanacker@liser.lu



5 September 2023 Zürich (Switzerland)